

# **Keystone Town Council**Work Session Agenda

The Keystone Town Council will have a Work Session on June 10, 2025, at 4:00 p.m. at 1628 Sts. John Rd, Keystone, CO 80435.

The Town of Keystone conducts hybrid meetings. This meeting will be held in person at Keystone Town Hall and will also be broadcast live over Teams. Join the live broadcast available by computer here. If you will need special assistance in order to attend any of the Town's public meetings, please notify the Town Clerk's Office at (970) 450-3500x1 via phone, or <a href="mailto:clerk@keystoneco.gov">clerk@keystoneco.gov</a> via e-mail, at least 72 hours in advance of the meeting.

- I. CALL TO ORDER, ROLL CALL
- II. PUBLIC COMMENT PERIOD
- III. DISCUSSION OF TOWN FINANCIALS
- IV. DISCUSSION OF SHORT-TERM RENTALS UPDATE
- V. DISCUSSION OF ADVISORY COMMITTEES
- VI. DISCUSSION OF ANIMAL CONTROL ORDINANCE
- VII. DISCUSSION OF DRAFT GOVERNMENT OBSTRUCTIONS ORDINANCE
- VIII. UPDATE ON TASKS LIST AND COUNCIL RETREAT RECAP
- IX. DISCUSSION OF MANAGER/COUNCIL ISSUES
- X. ADJOURNMENT

# TOWN OF KEYSTONE, COLORADO STAFF REPORT

TO: Mayor & Town Councilmembers

THROUGH:

FROM: John Crone, Town Manager

DATE: June 10, 2025 – Worksession

SUBJECT: 2025 Budget forecast update

**Executive Summary:** As the Town of Keystone continues its first full year of operations, we are refining our 2025 budget forecast to reflect updated information, Council goals, and actuals to date. The attached forecast outlines key adjustments to both revenues and expenditures based on what we know now.

**Background:** The Town of Keystone officially incorporated in 2024 and adopted its first full-year operating budget in December 2024 for the 2025 fiscal year. A supplemental budget was approved on February 11, 2025, to include a Down Payment Assistance Loan Program within the Housing Fund. This updated forecast provides Council with a clear snapshot of the Town's current financial position and incorporates key adjustments.

## **Financial Updates:**

## **General Fund**

The General Fund is the Town's primary operating fund and supports essential municipal functions such as general administration, law enforcement, planning, and community services. It is funded through general revenues including sales tax, state and county shared revenues, and grants.

Expenditures from the General Fund are appropriated annually through the formal budget process and are monitored throughout the year to ensure alignment with Council goals, local ordinances, and fiscal policy.

## **Revenue Updates**

Sales Tax: Adjusted to remain flat with 2024 collections

Highway Users Tax Fund: Reduced based on eligibility beginning July 2025

**Nicotine Tax**: Increased due to updated expectations from the intergovernmental agreement.

**Grants:** Adjusted upward to reflect recent awards, including funding for an intern and enhanced STR software.

**Vehicle-Related Taxes:** Reductions made as some distributions were misallocated or are under review by Summit County.

## **Expenditure Updates**

**Administrative Adjustments**: Several line items have been revised, particularly for health insurance, payroll taxes, and FSA.

STR and Comp Plan Support: Adjusted to reflect grant offsets.

Law Enforcement and Website Costs: Revised based on finalized contracts.

**Bear-Proof Container Grants**: \$40,000 earmarked from Council's community support allocation.

**Accounting Transition**: While we've signed a contract with Caselle, implementation is still pending. In the meantime, we'll continue to rely on M&W's services a bit longer

**Budget Position** 

At this time, the General Fund shows an increase in expenditures of approximately

\$254,953, putting us over our currently appropriated budget. However, many line items

remain fluid pending final quotes and vendor bids. Staff will continue to monitor and refine

these numbers. If necessary, we can pursue a supplemental budget later in the year.

The updated forecast shows revenues at \$4.73M and expenditures at \$3.97M for the year,

leaving an estimated savings of about \$763K. We started the year with a higher fund

balance than originally budgeted at \$1.94M, and we're now projecting to end the year with

over \$2.7M in reserves.

**Notable Forecast Adjustments** 

Sales Tax

Variance: -\$105.830

Note: Sales tax revenue was adjusted to remain flat with 2024 actuals, incorporating first quarter

2025 collections. Sales tax collections for the first three months of 2025 are up 6% compared to

2024 actuals, but currently tracking 2% below our 2025 projections, which assumed an 8% year-

over-year increase. New accommodations are to open by November 2025 at the base of Keystone

will add additional tax revenues. Staff will continue to monitor.

**Highway Users Tax Fund (HUTF)** 

Variance: -\$36,612

Note: The State Fiscal Year 2025 HUTF distribution is based on 2023 vehicle registrations and lane

miles. Since Keystone incorporated in 2024, we will begin receiving distributions in July 2025.

**Nicotine Tax** 

Variance: +\$69,407

Note: Forecast increased due to anticipated disbursements once all participating towns finalize the

agreement. Effective January 1, 2025. This revenue is restricted.

Road and Bridges Tax

Variance: -14,037

Note: Based on the information Summit County submitted to us. Restricted for roads.

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**Specific Ownership Tax** 

Variance: -\$34,723

Note: Since the Town does not levy property taxes, we do not qualify for these funds.

**Auto Ownership Tax** 

Variance: -\$10,657

Note: We received \$12,607 YTD. However, \$8,000 of this will be adjusted back to 2024 and moved to the housing fund since it was MHA tax. Approx \$3,500 for 2025 will be adjusted to the housing fund. Revenue reduced while SC is researching the distribution of vehicle sales tax.

**Grants** 

Variance: +\$125,000

Note: These are reimbursable grants. Town Manager and Comp Plan Grant are reimbursed at 50%. Our Clerk just received a grant for \$110,000 for a part time intern (\$10K) and enhance our shortterm licensing software (\$100,000).

**Total Revenue** 

Variance: -\$7,453

Note: Total revenue forecast reflects a 0.2% decrease from the original 2025 budget.

**Expenditures - Key Forecast Changes** 

Flexible Spending Account

Variance: +11,100

Notes: The budgeted amount included employee FSA expense, which are treated as a liability, not an expenditure. The only actual expenditure is the administrative fee of \$75 per month, or \$900 annually.

**Health Insurance Contributions** 

Variance: -\$37,774

Note: This reflects the 20% contribution by employees, reducing the Town's net cost.

**Workers' Comp Insurance** 

Variance: +\$10,375

Note: Our estimate from CIRSA is under \$2,000 for the year. Our employees are all considered office employees so cost is minimal.

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## **Payroll Taxes**

Variance: +\$27,291

*Note:* As a local government not participating in Social Security, our employer-paid taxes are minimal. However, we recently identified an issue with employer tax deductions and remittances not being properly processed. Staff is actively working with Paylocity to resolve the problem

#### Office Lease

Variance: none at this time

Notes: Current rent is \$4,900 monthly. When a lease purchase is negotiated, we will need to revisit this line item.

## **Prof Services/ Membership Fees and Dues and Subscription**

Variance: no change

*Note:* These two-line items have payments that still need to be reclassed. Once we bring finances in-house, we'll be able to clean that up. The budgeted amounts in each category are appropriate as they are.

#### Insurance

Variance: \$-1,000

Note: Based on CIRSA quote

#### Website

Variance: -\$5,000

Note: Annual reoccurring fee for website was not budgeted or lumped into Website Capital.

### **Community Support Town Council**

Variance: No change

*Note:* \$22K was for childcare grant and \$10K Treetop which is part of the restricted funds we will get from nicotine tax; \$8K for Summit Foundation passes. \$5K for the 2025 Mountain Towns Host fees will be moved here. The \$40,000 for grants for bear-proof garbage containers will be funded from this allocation.

#### Misc Expense Town Council

Variance: -\$5,599

Note: Increased to cover Town Council meeting dinners. TV purchase was code here and will need to be reclassed.

#### **Administrative Wages**

Variance: -\$10,000

Note: Increased to include the addition of an intern funded by a grant.

## **Smoking Cessation Program** (Nicotine Tax)

Variance: +\$27,000

Note: This expenditure is not needed since the nicotine tax revenue will be reduced by this fee and we will just receive the net.

## **Accounting Contract**

Variance: -\$30,000

*Note:* We signed a contract with Caselle last month and are waiting for the implementation to bring all finances in-house so M&W's services will be needed for a bit longer.

## **Short-Term Rental Contract Support**

Variance: -\$90,000

Note: Adjusted to reflect the grant to enhance the STR software

## **Law Enforcement Contract Support**

Variance: -\$61,327

*Note:* Increased to include both Dillon Keystone Police force IGA approved in February and Summit County Sherriff's contract that ends May 2025.

#### Website

Variance: +\$10,000

Note: Reduced as the new website contract is for \$20,000

#### **Comprehensive Use Plan**

Variance: -\$100,000

*Note:* Increase to cover entire expense for the comp plan. 50% will be reimbursed by a grant which is shown under grants under revenues.

## **Total Operating Expenditures**

Variance: -\$254,953

*Note:* With the current adjustments, General Fund expenditure shows an increase of \$254,953, exceeding our appropriated budget. As we are still gathering information and bids, there may be opportunities to reduce expenditure. If necessary, we can file a supplemental budget later.

### Closing

We will continue monitoring our financial position and update Council regularly.

**Restricted Funds** 

**Workforce Housing Fund** 

The Workforce Housing Fund is established to support the development, preservation, and administration of affordable and attainable housing within the Town of Keystone. It is funded

through revenue from the Multi-Jurisdictional Housing Authority (MHA) tax.

These revenues are restricted in use, and all expenditures are tracked independently from the General Fund to ensure transparency and compliance with applicable ballot language and

intergovernmental agreements.

Revenue

Revenue 5A and 6B

Variance: -\$410,667

Note: MHA tax revenue was adjusted to remain flat with 2024 levels, incorporating actual collections from January through March 2025. We have also begun receiving MHA revenue from the County on vehicle-related taxes. Additionally, we've reached out to SCHA with a few questions regarding the tax collection; their staff is currently out of the office and expected to return next

week.

**DPA Loan Interest** 

Variance: +\$676

Note: This is a new line item added to reflect the interest being collected on down payment assistance loans as it is being repaid.

**Interest Income on Taxes** 

Variance: -\$24,750

Notes: Interest has been adjusted to today's rates and balance

**Expenditures** 

**Housing Authority Fees** 

Variance: +\$58,929

Notes: This has been adjusted to zero, expenditure not needed since it reduces our revenue as a

net.

The Workforce Housing Fund was originally budgeted with an ending fund balance of \$1,352,563. Based on the updated revenue and expenditure adjustments noted above, the projected ending balance is now \$795,576.

# **Conservation Trust Fund (CTF)**

The Conservation Trust Fund is a restricted fund supported by proceeds from the Colorado state lottery. These funds are distributed to eligible local governments based on population and may only be used for parks, recreation, open space acquisition, and related capital improvements.

As a newly incorporated municipality, the Town of Keystone became eligible to receive CTF distributions beginning July 2025, based on population data submitted in 2024. All revenues and expenditures from this fund are tracked separately to ensure compliance with state guidelines and to support long-term investments in community recreational assets.

#### Revenues

#### **Conservation Trust Revenue**

Variance: -\$6,920

Notes: This was reduced since distribution will start in July 2025.

Summary: No expenditures were budgeted for this year, and the beginning fund balance is zero.

The Town is not yet receiving Conservation Trust Fund revenues; distributions are anticipated to begin in July 2025.

# **Lodging Tax Fund**

The Lodging Tax Fund is a restricted fund established to support key community priorities, including public safety, infrastructure improvements, and Highway 6 corridor safety. It is funded by the Town's 2% lodging tax on all short-term lodging stays of less than 30 days.

Revenues collected are dedicated and must be used in accordance with the ballot language approved by voters. All expenditures are tracked separately from the General Fund to ensure transparency, accountability.

Revenues

**Lodging Tax** 

Variance: none

Notes: We have not made any adjustments to lodging tax revenue at this time. Based on actual

collections for the first four months and a forecast that remains flat with 2024 lodging sales tax, we

anticipate exceeding the current projection. Additionally, the opening of new base area

accommodations in November is expected to further increase lodging tax revenues.

Interest Income

Variance: -\$23,165

Notes: This has been adjusted to reflect current interest rates and account balances.

**Expenditures** 

No adjustments have been made to the budgeted expenditures at this time. The full amount

allocated for police services under the IGA with Dillon will be expended and fully funded by year-

end. Once we receive bids for construction, repaving, and engineering of roads and trails, we will

reevaluate and update the forecast accordingly.

**Next Steps:** We'll continue tracking spending and revenue collections through the remainder

of the year. A supplemental budget will be brought to Council later this year if expenditure

forecasts remain above current appropriations.

**Suggested Motions:** None this was for informational purposes

Attachment: 2025 Budget

	A B	D	E	F	G	Н
6		Approved			4 months	
7	* Restricted Funds	Amended		Variance	Ended	
8		2025	2025	Favorable	4/30/2025	
9		Budget	<u>Forecast</u>	(Unfavor)	<u>Actual</u>	Notes and % of amended budget
10						
11	Revenues					
						Sales tax revenue was adjusted to remain flat with 2024 actuals,
12		3,440,698	3,334,868	(105,830)	1,379,507	incorporating first quarter 2025 collections.
13	Other Tax Revenue	1				T. C T
						The State Fiscal Year 2025 HUTF distribution is based on 2023 vehicle
1,,	1-4210 · High * Highway Users Tax Fund	66,612	30.000	(36,612)	171	registrations and lane miles. Since Keystone incorporated in 2024, we reported this year, with distributions starting in July 2025.
	1-4220 Ciga Cigarette Tax	7.115	7,115	(30,012)		3 month of actuals
13	194220 Olga Olgarotto Tax	7,113	7,113	° J	1,075	Waiting for other towns to sign. Agreement states Jan 1. 2025 for
16	* Nicotine Tax	83.315	152.722	69.407	0	disbursements
17		103,774	89,737	(14,037)		Based on the information Summit County submitted to us.
-	1-4250 · Spec Specific Ownership Tax	34,723	0	(34,723)		Since we don't levy property taxes we don't qualify for SO tax
	1			` ' '		\$8K will be adjusted back to 2024 and \$3,500 for 2025 to the housing fund
19	1-4260 · Auto Auto Ownership Tax	13,657	3,000	(10,657)	12,607	for the MHA tax
20	1-4200 · Othe Other Tax Revenue			0		
22	Total Other Tax Revenue	309.196	282.574	(26.623)	54.747	18%
23				(==,===)	,	
-	-					10% revenue from SC on building permit review and grading and excavating
24	1-4410 · Build Building Permits	40,641	40,641	0	16,810	permits
25	1-4415 · Com **Comm Dev Reimbursable Costs	20,000	20,000	0	0	received once a development occurs expense. See other **
26	1-4400 · Fran Franchise Fees	1,500	1,500	0		working on getting this from Comcast
28		62.141	62,141	0	16.810	27%
29		02,141	02,141	0	10,010	2170
30		34.000	34.000	0	0	Starting in July
31	- · · · · · · · · · · · · · · · · · · ·	547,150	547,150	0	45,600	carang in oary
32		1,750	1.750	0	1,478	
33		0	0	0	0	not used
35		582.900	582,900	0	47,078	88/
36		582,900	562,900	U	47,076	0 /0
37		40.000	40.000	0	0	New IGA
38		5,000	5,000	0	0	
39		19.382	19,382	٠	-	will receive once cost occurs. See other *** under expenditures
40	Court relinibul subjections	19,362	10,002			·
41		64,382	64,382	0	0	0%
42	Other Income					
				J		Town Manager Grant and Comp plan are reimbersable grants at 50%. Our
43		215,000	340,000	125,000		Clerk just received a grant from SIPA for \$110K.
44				0	0	
45		68,000	68,000	0	25,560	
46 47	Admin Miscellaneous Income	0	0	0	105	CML dinner
48		283.000	408.000	125.000	55.985	20%
49			400,000	-,	,	
50	Total Revenue	4,742,317	4,734,864	(7,453)	1,554,127	33%

	Α	В	D	E	F	G	Н
6			Approved			4 months	
7		ted Funds	Amended		Variance	Ended	
8	** Expen	ditures occur with revenues	2025	2025	Favorable	4/30/2025	
9			Budget	<u>Forecast</u>	(Unfavor)	Actual	Notes and % of amended budget
51							
	Expend						
53		Employee Benefits & Taxes					
							Town contributes 8% in lieu of social security employee must contribute
54		401 A Match	67,515	67,515	0		3%.401a
55		457 Match	25,318	25,318	0	5,312	Town matches up to 3% toward 401a when they contribute to 457
							This is an expense account and the admin cost is \$75 per month so \$900 per
56		Flexible Spending Account (FSA)	12,000	900	11,100		year.
57	1-5160 ·	Wellness Reimbursement	17,500	17,500	0		employee benefit
58		Health Insurance Premiums	120,360	197,692	(77,332)		employee pays 20%
59		Health Ins Employee Contributions	0	(39,538)	39,538		20% from employee
60		Workers Comp Insurance Premiums	12,375	2,000	10,375		WC estimate is less than \$2K for the year.
61		COL and Merit Raises	40,548	40,548	0	7,530	
62 63	1-5300 ·	Payroll Taxes	40,137	12,846	27,291	4,524	
64	ł	Total Employee Benefits & Taxes	335,753	324,780	10,973	91,775	27%
65	ł	General Expenditures All Departments	000,100	02.,.00	.0,0.0	0.,	2.70
66	1-6010 ·	Telephone	3.168	3.168	0	820	
67		Office Lease	196.158	196,158	0		Rent is \$4900 month
68	İ	Office Building Maintenance	3,504	3,504	0	0	·
69	1-6005 ·	Office Supplies	5,000	5,000	0	4,431	
70	İ	Prof Services/Membership Fees	17,000	17,000	0	11,431	Employers Council, I70 Co., CGFOA, CAST & CML
	İ	·					DocuSign, Smartsheet, Mailchimp, CAST, Breckenridge \$5K needs to be
71		Dues and Subscriptions	7,000	7,000	0	13,501	reclassed
72	1-6040 ·	Training	14,011	14,011	0	5,267	
73	ĺ	Travel/Meals/Lodging	14,011	14,011	0	878	
74	1-6055 ·	Uniforms/Clothing	5,000	5,000	0	3,173	Planning commissioners coats
75		Insurance	7,500	8,500	(1,000)	2,338	Based on CIRSA quote
76	1	Bank and Misc Fees	0	0	0	30	
77	1	IT/Technology	60,000	60,000	0	12,318	Verticomm, SIPA, and phone set up
78	3-5205 ·	Website	0	5,000	(5,000)	4,030	\$5K annual reoccurring fee
79	1	Equipment Repairs/Leases	7,589	7,589	0	0	
80	1						
81	1	Total Gen Exp All Departments	339,942	345,942	(6,000)	77,817	23%

Approved   Amended   2025   2025   Favorable   Ended   470/2025   Actual   Moltes and % of amended budget			· · · · · · · · · · · · · · · · · · ·					
Testinide Funds   Testinide	$\perp$	Α	В	D	E	F	G	Н
Sexpenditures occur with revenues   2025   Budget   Forecast   Clufravor)   Mayor and Town Council   1,000   12,000   0   3,706								
1-5010 - Mayor Wages   Mayor and Town Council   12,000   12,000   0   10,657	_							
1-4000 - Tax Revenue		** Expen	ditures occur with revenues		2025		4/30/2025	
1-5010 - Mayor Wages   1-2000   12,000   0   3,708				Budget	<u>Forecast</u>	(Unfavor)	<u>Actual</u>	Notes and % of amended budget
1-8101 - Mayor Wages	82	1-4000 ·						
5015 - Council Wages   36,000   36,000   0   10,657   2,025								
Cell Phone AllowTown Council   6,300   6,300   0   2,025					12,000			
Section   Sect		1-5015 ·		36,000	36,000	0	10,657	
Section	86		Cell Phone AllowTown Council	6,300	6,300	0	2,025	
Child care \$22K, Summit Foundation passes \$8K, Treetop \$10K revenue is restricted, \$5K 2025 Mountain Towns Host Fees will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grants for bear-proof garbage containers will be here. The \$40,000 for grant sall bear proof garbage containers will be here. The \$40,000 for grant for bear-proof garbage containers will be here. The \$40,000 for grant for bear-proof garbage containers will be here. The \$40,000 for grant for bear-proof garbage containers will be here. The \$40,000 for grant for bear-proof garbage containers will be here. The \$40,000 for grant for bear-proof garbage containers will be here. The \$40,000 for grant for bear-proof garbage containers will be here. The \$40,000 for grant for bear-proof garbage containers will be here. The \$40,000 for grant for bear-proof garbage containers will be here. The \$40,000 for grant for formed for mits allocation.    101	88		=	54 300	54 300	0	16 388	30%
1-6105 · 'Community Support Town Council   100,000   100,000   0   31,963   funded from this allocation.     1-6110 · 'Travel and Training   5,000   5,000   0   0     1-6110 · 'Travel and Training   5,000   5,000   0   0     1-6110 · 'Travel and Training   5,000   5,000   0   0     1-6110 · 'Travel and Training   5,000   5,000   0   0     1-6110 · 'Travel and Training   5,000   5,000   0   0     1-6110 · 'Travel and Training   5,000   5,000   0   0     1-6110 · 'Travel and Training   5,000   5,000   0   0     1-6110 · 'Travel and Training   5,000   5,000   0   0     1-6110 · Travel Mayor and Town Council   1-60,701   166,300   (5,599)   53,101   33%     1-6110 · Travel Mayor and Town Council   1-60,701   166,300   (5,599)   53,101   33%     1-6110 · Travel Mayor and Town Council   1-7,000   1-7,000   1-7,000   1-7,000   1-7,000     1-6110 · Travel Mayor and Town Council   1-7,000	89		<del>-</del>	01,000	01,000		10,000	
1-6105 · 'Community Support Town Council   100,000   5,000   0   31,963   funded from this allocation.     1-6107 · Travel and Training   5,000   5,000   0   0   0     1-6108 · Travel and Training   5,000   5,000   0   0     Misc Expense Town Council   1,401   7,000   (5,599)   4,750   Town Council dinners     1-6107 · Travel and Training   5,000   5,000   0   0     1-6108 · Travel and Training   5,000   5,000   0   0     1-6109 · Total Mayor and Town Council   160,701   166,300   (5,599)   4,750   Town Council dinners     1-6107 · Town Manager Wages   178,200   178,200   0   50,769     1-6108 · Town Manager Wages   185,240   195,240   (10,000)   56,707   to include intern from grant     1-6109 · Keystone Housing Administration   2,700   2,700   0   900     1-6210 · Fostage   2,919   2,919   0   58     1-6220 · Printing   4,000   4,000   0   294     1-6220 · Printing   4,000   4,000   0   3,601     1-6270 · Elections   0   0   0   0     1-6270 · Elections   0   0   0   0     1-6285 · Town Attorney Contract   150,000   150,000   0   3,601     1-6885 · Town Attorney Contract   19,266   19,266   0   0     1-6885 · Annual Audit Contract (M&W)   10,000   40,000   34,650   to include the str software enhancements funded by grant     1-6825 · Annual Audit Contract (M&W)   10,000   40,000   0     1111								Child care \$22K, Summit Foundation passes \$8K, Treetop \$10K * Nicotine
1-6105 · 'Community Support Town Council   100,000   100,000   0   31,963   funded from this allocation.								
1-6110 · Travel and Training   5,000   5,000   0   0   0   0   0   0   0   0   0								
Misc Expense Town Council   1,401   7,000   (5,599)   4,750   Town Council dinners							. ,	
Total Mayor and Town Council   160,701   166,300   (5,599)   53,101   33%     34		1-6110 ·			.,		_	
395					,			
Second Process   Seco			Total Mayor and Town Council	160,701	166,300	(5,599)	53,101	33%
Town Manager Wages								
97    Administrative Wages   185,240   195,240   (10,000)   56,707   to include intern from grant     98								
Second Prince Administration   2,700   2,700   0   900   900   18,000   0   6,000   18,000   0   6,000   18,000   0   6,000   18,000   0   6,000   18,000   18,000   0   6,000   18,000   18,000   0   6,000   18,000   1					.,			
Section   Residence   Reside								
102   1-6215   Postage   2,919   2,919   0   58			Cell Phone Administration		,			
102   1-6215 · Postage   2,919   2,919   0   58			Keystone Housing Administration	18,000	18,000	0	6,000	
1-6215			-					
1-6220 · Printing			-					
Community Engagement   20,000   20,000   0   3,602   comp plan					,			
1-6247 · Local Travel   2,919   2,919   0   38		1-6220 ·		,	,			
1-6270 · Elections   0   0   0   0   0   0   0   0   0				. ,	.,			comp plan
108   Smoking Cessation (fr Nicotine Tax)   150,000   0   27,000   0   27,000   0   expenditure not needed since it reduces our revenue as a net   109   16810 · Payroll Contract (Paylocity)   9,900   9,900   0     3,601   implementing an account system takes time so their services are   110   1-6820 · Accounting Contract (M&W)   10,000   40,000   (30,000)   25,031   longer     1111   6825 · Annual Audit Contract   19,266   0   0				,	,	٠,		
Smoking Cessation (fr Nicotine Tax)   27,000   0   27,000   0   expenditure not needed since it reduces our revenue as a net   3,601   mplementing an account system takes time so their services are   110   1-6820 · Accounting Contract (M&W)   10,000   40,000   (30,000)   25,031   longer     111   1-6825 · Annual Audit Contract   19,266   19,266   0   0     12     12   Short Term Rental Contract Support   120,264   210,264   (90,000)   34,650   to include the str software enhancements funded by grant   113   Miscellaous Administrative Expense   15,000   15,000   169	-			-	-		_	
1-6810 · Payroll Contract (Paylocity)   9,900   9,900   0   3,601   implementing an account system takes time so their services are   110   1-6820 · Accounting Contract (M&W)   10,000   40,000   (30,000)   25,031   longer   111   1-6825 · Annual Audit Contract   19,266   19,266   0   0   0   0   0   0   0   0   0	_	1-6865 ·		,	,		,	
implementing an account system takes time so their services are 110					-			expenditure not needed since it reduces our revenue as a net
110     1-6820 · Accounting Contract (M&W)     10,000     40,000     (30,000)     25,031 longer       1111     1-6825 · Annual Audit Contract     19,266     0     0       112     Short Term Rental Contract Support     120,264     210,264     (90,000)     34,650 to include the str software enhancements funded by grant       113     Miscellaous Administrative Expense     15,000     15,000     0     169	109	1-6810 ·	Payroll Contract (Paylocity)	9,900	9,900	0	3,601	
111   1-6825 - Annual Audit Contract								
Short Term Rental Contract Support 120,264 210,264 (90,000) 34,650 to include the str software enhancements funded by grant Miscellaous Administrative Expense 15,000 15,000 0 169					.,			
113 Miscellaous Administrative Expense 15,000 15,000 0 169	-	1-6825 ·				٠,		
							. ,	, ,
	113		Miscellaous Administrative Expense	15,000	15,000	0	169	
115 Total Administrative Services 765.407 868.407 (103.000) 223.752 29%			Total Administrative Services	765,407	868,407	(103,000)	223,752	29%
116 1-4000 · Tax Revenue		1-4000 ·			,	,,,	-,	

			- 1		-	-	
	A	В	D	E	ŀ	G 4 months	Н
7	* Dantsin	ted Funds	Approved Amended		Variance	4 months Ended	
8		ditures occur with revenues	2025	2025	Favorable	4/30/2025	
9	Expen	ditures occur with revenues		Forecast			Notes and % of amended budget
-		F B	<u>Budget</u>	Forecast	(Unfavor)	<u>Actual</u>	Notes and 78 of amended budget
117		Finance Department	407.000	407.000		00 770	
118		Finance Department Wages Cell Phone Finance	127,000	127,000 900	0	30,773 263	
119			900		0		
120		Keystone Housing Finance	6,000	6,000	0	1,750	
122		•	133,900	133,900	0	32,786	
120 121 122 123 124					_		=
		Communications / Postage	2,000	2,000	0	0	
	1-6672 ·	Computer Services	18,000	18,000	0		Caselle contract
126		Miscellaneous Expense	4,009	4,009	0	0	
127		Total Finance Department	157,909	157,909	0	48,436	31%
		Tax Revenue					
	1-5030 ·						
130		Community Development Wages	241,729	241,729	0	71,686	
131		Cell Phone Comm Dev	1,800	1,800	0	600	
132		Keystone Housing Incentive Comm Dev	12,000	12,000	0	4,000	
132 134		-	255.529	255,529	0	76,286	
135		Building Permit/Inspections	0	0	0	0	
136		GIS	9,341	9,341	0	0	
137		**Professional Services (Contracted)	20.000	20.000	0	0	
138		Planning Supplies/Printing	5.838	5.838	0	50	
	1-6247 ·	Local Travel	5,838	5,838	0	0	
140	1-6360 ·	Communications	0	0	0	0	
141		Miscellaneous Comm Dev Expense	2,500	2,500	0	0	
142		· · · · · · · · · · · · · · · · · · ·					
143		Total Community Develop	299,046	299,046	0	76,336	26%
144							

	Α	В	D	E	F	G	Н
6			Approved			4 months	
7		ted Funds	Amended		Variance	Ended	
8	** Expen	nditures occur with revenues	2025	2025	Favorable	4/30/2025	
9			Budget	Forecast	(Unfavor)	<u>Actual</u>	Notes and % of amended budget
	1-6400 ·	Public Works					
146		Public Works Wages	93,409	93,409	0	28,307	
147		Cell Phone Public Works	900	900	0	300	
148		Keystone Housing Public Works	6,000	6,000	0	2,000	
150			100,309	100.309	0	30,607	31%
	1-6360 -	Communications	100,509	100,309	0	0,007	
152		Engineer Consultant	11,000	11.000	0	ő	
153		Planning and Printing Supplies	2,500	2,500	0	0	
154		Road Maint/Snow Plowing Contracts	2,000	2,000	Ü	ľ	
155		Loveland Pass Village	22,800	22,800	0	0	
156		Keystone Roads- Currently County Maintained	86,000	86,000	0	62,388	
157		Roads not County Maintained	96,967	96,967	0	11,675	
158		Asphalt Crack Seal	0	0	0	0	
159		Noxious Weed Control	17,514	17,514	0	0	
160		Other Maintenance	40,866	40,866	0	81	
161		Total Road Maintenance/Snow Plowing Contracts	264,147	264,147	0	74,144	
162		Ç					
163	1-6482 ·	Trail Maintenance	50,000	50,000	0	0	
164		Signage	15,500	15,500	0	0	
165		Engineering Services	30,000	30,000	0	0	
166		Miscellaneous Public Works Expense	19,000	19,000	0	0	
168		Total Public Works Expenses	492,456	492,456	0	104,751	21%
169							
170		Public Safety					
171	1-6360 ·	Communications	33,394	33,394	0	11,801	
172		Law Enforcement Contract Support	556,414	617,741	(61,327)	347,161	both Dillon and SC Sheriff
173		Animal Control	3,923	3,923	0	1,571	
174 175		Miscellaneous Public Safety Exp	0	0	0	0	
176 177		Total Public Safety Expenses	593,731	655,058	(61,327)	360,533	61%
	1-4600 ·	Municipal Court					
179	500	Judge	7.589	7,589	0	0	
180		Prosecutor	11.209	11.209	0	0	
181		Miscellaneous Exp Municipal Cout	584	584	0	0	
183		***Total Court Expenses	19,382	19,382	0	0	0%
104	1_4000 .	Tax Revenue					

	Α	В	D D	E	F	4 months	Н
6 7 *	Dantsia	ted Funds	Approved Amended		Variance	4 months Ended	
8 *		ditures occur with revenues	2025	2025	Favorable	4/30/2025	
9	Expen	iditures occur with revenues					Notes and % of amended budget
_			Budget	<u>Forecast</u>	(Unfavor)	<u>Actual</u>	Notes and 78 of amended budget
185		Capital and Non-Routine Projects					
186 187		Repayment for Incorporation Costs			0	0	
187		Summit County fee for Cash advance			U	U	some office supplies should be reclassed here. Will do once we have
188		Office Set Up-Furniture, Supplies and Equipment	45,500	45,500	0	0	
	3-5015 ·	Facility Modifications	10,000	10,000	0	0	Cassillo. Not assillo for country
		Staff Hiring Expense	1,200	1,200	0	0	
191		Start Up Consultant Support (Clerk/Community Dev/F			0	0	
192		IT-Infrastructure/Software/Computers/Printers/Set up	89,000	89,000	0	5,274	records management system, printer \$10K, \$5K conferencing equipment
193 <b>1</b>	1-6092 ·	Website	30,000	20,000	10,000	0	new website. Contract received \$20K
	3-5210 ·	Town Signage	4,000	4,000	0	0	
195		Interim Town Manager (\$150/hr, 10 weeks)	0	0	0	0	
196		Engineering Assessment Town Maintained Roads	8,000	8,000	0	0	
	3-5405 ·	Flood Plain Plan	15,000	15,000	0	0	
198		Trails and Open Space Master Plan	30,000	30,000	0		
		Comprehensive Use Plan	100,000	200,000	(100,000)	65,949 0	contract just shy of \$200K grant will cover 50% which is shown in grants
200 3	3-5420 ·	Strategic Plan	60,000 0	60,000 0	0	0	
		2 Police Vehicles and equipment Vehicle and equipment	70.000	70,000	0		new truck
		Buildings	70,000	70,000	0	0	new truck
204							
	Total Ca	pital and Non-Routine Exp	452,700	542,700	(90,000)	71,223	16%
206	_						
	Econom	nic Development					
208		Economic Development and Marketing	100,000	100,000	0	120	
210 <b>1</b>	Total Ed	conomic Development Expenses	100,000	100,000	0	120	0%
211							
	Total Op	perating Expenditures	3,717,028	3,971,981	(254,953)	1,107,844	30%
213	F - 4 - 1 D -	······································	1 710 017	4 70 4 00 4	(7.450)	4.554.407	=
214 <b>1</b> 215	i otai Re	evenue (from above)	4,742,317	4,734,864	(7,453)	1,554,127	=
216		Operating Surplus (Deficit)	1,025,289	762,884	(262,406)	446,283	-
	Other S	ources (Uses)	1,020,209	102,004	(202,400)	440,203	-
218	ouiei o	Transfer to Capital Improvement	0	0	0		
219		Transfer fr Workforce Housing	O	0	0	0	
220		Transfer fr Conservation Trust			0	0	
	1-6745 ·	Transfer fr Lodging Tax			0	0	
222		Summit County Adv - Sales Tax	0	0	0	0	
223 1	1-6750 ·	Summit County Adv - Repayment	0	0	0	0	
224							_
	Total Ot	her Sources (Uses)	0	0	0	0	_
226		- Ford Belows - Owner	4 400 070	4 0 40 000	040.0==	4 0 4 0 0 0 0	
227 E	seginni	ng Fund Balance - General	1,102,678	1,943,033	840,355	1,943,033	
229 <b>E</b>	Ending	Fund Balance - General	2,127,967	2,705,917	577,949	2,389,316	= -
230		•	=	<>	=		=
	Compor	nents of General Fund Bal					
232		TABOR Restricted Funds	142,270	142,046			
233		Unrestricted Funds	1,985,698	2,563,871			
234			2,127,967	2,705,917			

	Α	В	D	E	F	G	Н
6 7 8		cted Funds nditures occur with revenues	Approved Amended 2025 Budget	2025 Forecast	Variance Favorable (Unfavor)	4 months Ended 4/30/2025 Actual	Notes and % of amended budget
236	RESTRI	ICTED FUNDS	7				
-		rce Housing Fund	_				
238		Revenue and Other Financing Sources					MHA tax revenue was adjusted to remain flat with 2024 with actual collections
240		Revenue 5A (17.2%) 2 mos Est.	226,361	155,726	(70,635)	97,967	from Jan to March 2025.
241		Revenue 6B (82.8%) 2 mos Est	1.089.689	749.657	(340,032)	471 600	MHA tax revenue was adjusted to remain flat with 2024 with actual collections from Jan to March 2025.
241		DPA Loan Interest	1,009,009	676	(340,032)		This is a new line item base on the DPA loan collection of interest
242		Interest Income on Taxes	49,850	25,100	(24,750)		Interest has been adjusted to today's rates and balance
		Total Revenues	1,365,900	931,159	(434,741)	578,483	
244 245			1,505,500	331,133	(454,141)	370,403	_ <del> /</del> /
246		Expenditures					
							per GASB not an expenditure since fee is deducted from disbursement and
247		Housing Authority Fees	58,929	0	58,929	0	
		· Land Purchase	600,000	600,000	0	0	
		Professional Services	150,000	150,000	0		
250	4-5010 ·	· 'Down Payment Assistance	100,000	100,000	0		Repayment loan
251		DPA Loan Principal Payment (contra)		3,189	(3,189)	(386)	
252 253		Transfer to General Fund	0	0	0	0	_
254		Total Expenditures	908,929	853,189	55,740	92,996	_10%
	Surplus	after other sources (uses)	456,971	77,970		485,487	= =
258	Fund ba	Il - Beginning Housing Fund	895,592	717,606		717,607	
259	Fund ba	al - Ending Housing Fund	1,352,563	795,576		1,203,094	<del>-</del>
260							<del>-</del>
261	Conserv	vation Trust Fund					
262		Revenue and Other Financing Sources					
							${\it CTF distributions are based on certified population from the prior year. Certified in the 2025, with the prior year is a supplied to the prior year in the prior year.}$
263		Conservation Trust Revenue	12,920	6,000	(6,920)		
264		Interest Income		0	0	0	
265 266		Total Revenues	12,920	6,000	(6,920)	0	0%
267		Expenditures					
268		Conservation Trust Expenses	0	0	0	0	
269		Transfer to General Fund	0	0	0	0	
271		Total Expenditures	0	0	0	0	=
273 274	Surplus	after other sources / uses	12,920	6,000	(6,920)	0	
	Fund ba	ıl - Begin Cons Trust Fnd	12.920	0		0	
		al - Ending Cons Trust Fnd	25.840	6.000	(6,920)	0	
2.0			20,010	0,000	(0,020)	- 0	

	Α	В	D	E	F	G	Н
6			Approved			4 months	
7	* Restricte	ed Funds	Amended		Variance	Ended	
8	** Expend	ditures occur with revenues	2025	2025	Favorable	4/30/2025	
9			Budget	<u>Forecast</u>	(Unfavor)	<u>Actual</u>	Notes and % of amended budget
277			•				-
278	Lodging	Tax					
279		Revenue and Other Financing Sources					
		_					We have not made any adjustments to lodging tax revenue at this time. Based on actual
							collections for the first four months and a forecast that remains flat with 2024 levels, we
							anticipate exceeding the current projection. Additionally, the opening of the Kindred Hotel in
280		Lodging Tax	1,600,000	1,600,000	0		November is expected to further increase lodging tax revenues.
281		Interest Income	32,000	8,835	(23,165)	4,402	adjusted based on current rate and balances
283		Total Revenues	1.632.000	1,608,835	(23,165)	890,746	55%
204		Total Nevenues	1,002,000	1,000,000	(20,100)	050,740	-0070
285		Expenditures					
286		Police Services	200,000	200,000	0	72,728	
287		Police Capital Equipment	250,000	250,000	0	0	
288		Misc. Public Safety Expenses	15,000	15,000	0	0	
289		Road Construction / Repaving	400,000	400,000	0	0	
290		Trail Construction / Repaving	80,000	80,000	0	0	
291		Engineering / Design Services	250,000	250,000	0	0	
280 281 282 283 286 286 287 288 290 291 292 293		Transfer to (from) General Fund	0	0	0	0	
294	Total Loc	dging Tax Expenditures	1.195.000	1,195,000	0	72,728	-6%
	Surplus	after other sources / uses	437,000	413,835	(23,165)	818,018	_
297							
		ALANCE - Beginning Lodge Tax	0	0	0	1	_
_		ALANCE - Ending Lodge Tax	437,000	413,835	(23,165)	818,019	_
300							

# TOWN OF KEYSTONE, COLORADO STAFF REPORT

TO: Mayor & Town Councilmembers

THROUGH: John Crone, Town Manager FROM: Madeleine Sielu, Town Clerk

DATE: June 10, 2025 – Council Work Session

SUBJECT: Short Term Rental Update – June 2025

## **Executive Summary:**

After the 2024-2025 Short-Term Rental season, staff have reviewed operations of Short-Term Rental licensing, regulations, and enforcement, and received public feedback to determine recommended changes moving into the 2025-2026 season.

## **Background:**

When the Town Council originally enacted the Short-Term Rental regulations prior to the 2024-2025 season, they expressed the desire to receive significant community input and feedback after year one's implementations to determine if additional changes to the regulations should be made. Throughout April and May, staff hosted a series of four public listening sessions and launched a survey related to Short-Term Rentals to as many stakeholders as possible.

There were 47 community members in attendance across the four listening sessions between in-person and virtual attendees. 112 community members shared comments utilizing the online survey tool. People who attended and provided comments self-identified in the following groups: Short-Term Rental Owners, Property Management Companies, Homeowners, Full-Time Residents, Part-Time Residents, HOA representatives, and Guests/Visitors.

### Parking:

Concerns related to parking regulations came up at every listening session and were noted repeatedly in the Short-Term Rental survey results. Currently, the Short-Term Rental Code states the following regarding parking:

- "(a.) Parking: A minimum of one (1) parking space is required per unit, up to a maximum of five (5) vehicles permitted to be parked outdoors on any Property.
  - i. Designated parking spaces shall comply with all applicable parking requirements set forth in Section 3700 of the Land Use Code. All vehicles shall be parked on-site in designated parking areas; parking is prohibited on Town roads, in any landscaped area, or in a manner that blocks egress for adjacent residents (driveways, sidewalks, alleys or mailboxes).
  - ii. The allowable number of parking spaces / vehicles shall be clearly stated in all short-term rental advertising. A copy of the approved parking plan for the short-term vacation rental Property shall be provided to all renters in the rental agreement and posted in a prominent location within the Property.
  - iii. A Property owner may request an increase in the maximum number of allowed parking spaces through a Conditional Use Permit if the proposed parking meets all applicable regulations and criteria, and is found to be consistent with neighborhood character, including location and visual buffering from adjacent properties."

Community members have shared concerns that there is no correlation between the number of parking spaces a unit has and the occupancy limits. Currently, a Short-Term Rental unit could allow for an occupancy of 19 renters, while only having one parking space.

In 2024, when the Town of Keystone received data from Summit County related to existing licenses within the Town limits, this included approved parking plans. These parking plans detailed the number of spaces and general descriptions of the location.

These descriptions were characterized by phrases like "in driveway", "designated spots", "surface lot", "in garage", etc. Moving forward, the Town may want to consider requiring a parking diagram to make the designated parking plan clearer which would assist with issues of enforcement. Since the ordinance requires the submission of a parking plan already, staff could require submission of a diagram to satisfy the requirements of the parking plan without implementing a specific code change.

Development of a Short-Term Rental parking pass template was noted several times by community members. This pass would include the license number and contact information to address the issue. Since parking was one of the largest concerns noted throughout the

### Life-Safety Concerns:

Section (G)1 of the Short-Term Rental Code clearly outlines several health and safety concerns and standards that STR units must meet. These standards include items like insuring that the units are in good condition and repair, have operable toilets and sinks, and operable smoke detectors, carbon monoxide detectors, and fire extinguishers. The question of how to proactively enforce these concerns was noted by several commenters. These issues may only be reported after a life-safety issue occurs, which could put community members and guests at risk.

Currently, this is managed in three primary ways:

- 1) During the building permit process, property owners receive a sign-off/Certificate of Occupancy verifying that the property meets life-safety standards in the code;
- 2) During the application process STR owners and property managers affirm that they have met all the standards outlined in the Short-Term Rental code. (This is a general statement, and could be clarified in the future to include affirmations of each of the life-safety requirements specifically; and
- 3) When a complaint is submitted related to a violation of one of these standards.

The life and safety of Keystone community members and guests are critically important.

The Town Council may want to consider additional measures to enforce these

requirements. In the Town of Grand Lake, Short-Term Rental Operators are required to submit proof of a fire inspection with their license application. This would add additional cost for owners, however, the benefit of ensuring that life-safety standards are met would be critical.

#### Resort Zone

Several commenters provided feedback about the decision previously made by Summit County to zone all the areas that now lie within the Town of Keystone as a resort zone vs. a residential zone. This distinction between zones is a piece of the Short-Term Rental regulations that are noted in the Summit County Land Use and Development Code. Some community members noted the desire for everything to remain within the resort zone, while others noted that there may be certain neighborhoods that may be considered residential. Staff have shared this discussion with the Community Development Department for consideration during the comprehensive planning process. When the Town Council considers revisions to the Land Use and Development Code, the Town Council may want to consider whether to keep this distinction in the code or if revisions should be made. Staff would recommend that this conversation be revisited after the comprehensive planning process.

#### Enforcement/Hotline Concerns:

Operationally, there were several pieces of feedback about the process for submitting concerns to the Town of Keystone, and the enforcement mechanisms that the Town has for enforcing regulations generally. Every sector of the community, whether it be property owners, STR owners, full-time residents, part-time residents, visitors, or property management companies, expressed a desire for more clarity on the process of enforcement of these regulations. There's a clear desire to understand the current process, as well as a continued desire to work towards improving the process.

Several community members reported that they were unaware of the Short-Term Rental hotline. Several community members reported that they did not feel like there was a sense of clarity about what should be reported to the hotline vs. their HOA vs. non-

emergency dispatch. Several community members felt frustrated about the perception that issues were not being dealt with appropriately or that there wasn't clear communication from staff about how issues were resolved.

#### Other Items/Feedback:

Items identified above were items that were clearly identified across several listening sessions and comments and had direct feedback/suggestions that could be tied back to the Short-Term Rental Code. Other items that were noted but weren't identified as clear points of consensus or were more nebulous or difficult to categorize are listed in the bullet list below.

- Concerns of rising fees/costs associated with Short-Term Rentals (Town's lodging tax and license fee as well as general costs associated with adhering to regulations).
- Keystone is a unique community, with different needs and desires than other Summit County communities.
- Increasing the economic viability of the community as a whole and ensuring that the Short-Term Rental regulations from the Town recognize this.
- Property owners are concerned about limitations on rentals decreasing property values.
- Many STR owners want the Town Council to know that they are also part-time residents of the community.
- Concerns related to the occupancy formula being too stringent or too relaxed.

## **Next Steps:**

Over the course of the first year of the STR program, staff focused heavily on implementation of the systems and getting things up and running. Implementation of the licensing and enforcement software themselves had several layers of complexity. There are continued challenges and items that need to be worked out regarding technology, which staff will continue to provide the Council and community with updates on.

The clearest, recurring message shared throughout this listening period is that the Keystone community is an incredibly engaged and talented community with many

suggestions and feedback. This community has a strong desire to be engaged and informed about these processes, and there are additional steps that can be taken to expand and improve upon communication related to Short-Term Rental licensing, regulations, and enforcement moving forward. Staff are working on developing a clear Short-Term Rental communications plan that involves the following:

- A dedicated Short-Term Rental newsletter that any interested community
  member can opt-in to receive. These reports will share answers to frequently
  asked questions and provide updates. (Staff will do additional analysis to
  determine a regularly scheduled cadence that can be reasonably maintained with
  our staffing levels.)
- Quarterly Short-Term Rental community office-hours/listening sessions where
  critical stakeholders can attend and receive updates from the Town and share
  items of concern. This cadence was recommended by several different
  community members during the springs listening sessions. After 2025-2026, staff
  will evaluate the success of these sessions and determine if there is a need for
  change in cadence or format.
- Development of an STR toolkit for different stakeholder groups to help empower
  community members to contribute to community engagement related to ShortTerm Rentals. There is a strong desire from the community to get engaged in the
  process, and this would provide an opportunity to share resources with
  community members.
- An additional request that came out of the listening sessions was for the
  establishment of a Short-Term Rental Advisory Board. Questions related to this
  will be expanded upon in the "Requests for Council Feedback" section below.

While staff are committed to increasing this communication, there will continue to be operational challenges of balancing the staff workload for Short-Term Rentals amongst all the Town's priorities. Staff will need to continue to monitor this balance carefully. Additionally, with issues of code enforcement, there are some inherent limits in the amount of communication that can be provided with external parties during pending investigations.

### Requests for Council Feedback

- Are there any items that the Town Council would like to revise in the STR Code related to parking?
  - Should there be a correlation between parking and occupancy numbers?
  - Should the code clearly require a parking diagram be submitted as part of the parking plan?
  - Any other changes?
- Would the Town Council be interested in adding a requirement for a lifesafety/fire inspection to the STR code?
- Are there any other changes that should be made to the STR code this summer?
- Would the Council support moving forward with establishing an STR advisory board?
  - Should we pre-determine the proposed make up of the board when creating the board or wait until after initial membership outreach?
- Any additional staff direction or feedback?

# TOWN OF KEYSTONE, COLORADO STAFF REPORT

TO: Mayor & Town Councilmembers

THROUGH:

FROM: John Crone, Town Manager

DATE: June 10, 2025

SUBJECT: Advisory Committees

## **Executive Summary:**

The purpose of this work session item is to discuss the formation and operation of a marketing advisory committee, ethics advisory committee, and a business advisory committee.

## **Background:**

Recently, with the advancement of the Comprehensive Plan and the completion of stage 1 of the RTAP program, the Town has reached a point where the Council could greatly benefit from the efforts and insights of various advisory committees. The Town has already established a Planning Commission and a trails and open space committee. It is in the process of creating a business advisory committee, ethics committee, and a marketing and tourism committee.

The Town Charter calls out the "intention" that committee membership to be "representative of the entire Keystone community." However, when establishing committees, the Council needs to focus on the purpose of the committee and determine membership based on needs. For example, the marketing committee will be used to

inform the Council on marketing opportunities and practices, as well as tourism partnerships. Members on this committee should exhibit a degree of industry knowledge if they are to be valuable contributors to any recommendations. Other committees will be better served by encouraging a wide range of skills, knowledge, and viewpoints among the members. For example, members of the trails and open space committee will not need to know details about how to build trails, they will only need an opinion about where trails, parks, and open space should be located.

The Keystone Town Charter, sections 9.1 and 9.2, outline the minimal regulations that the Town must meet when setting up committees. Section 9.1 gives the Council the authority to create committees by resolution or ordinance. Section 9.2 requires that the members of a committee "shall be appointed by the Town Council in accordance with an Ordinance or Resolution setting forth the number of members, qualifications, terms, appointment procedures and compensation, if any, for each board, commission or committee."

The Charter goes on to limit participation in committees by Councilmembers and employees. Councilmembers "shall only sit as advisory members or liaison members. on a board, commission, or committee." Employees "may not serve on a board, commission, or committee related to their work function." However, employees can (and should) serve as staff on committees.

The reason to limit Council and staff participation on these committees is because staff and Council have multiple opportunities to influence policies outside of committees. The committees are only established to give advice to the Council (and staff). The committees, unlike the Council, do not determine any Town policies.

## **Formation of Committees:**

Staff is looking for direction on forming the ethics, business advisory, and marketing committees. Specifically, staff needs guidance on the number of members on each committee, limitations on skills, backgrounds, or residency for members, and discussions on what the roles of the committees should be. Regardless of the roles assigned the committees, staff believes that all committees should also be charged with "performing any duties that are requested by the Town Council."

For purposes of discussion, staff has presented some tentative ideas about the three committees.

### **Ethics Committee**

<u>Purpose</u>: The ethics committee is charged with developing a complete ethics policy that would apply to elected and appointed officials.

<u>Membership</u>: Two Councilmembers (any more would constitute a public meeting), Town Attorney, one at-large citizen

<u>Skills or Residency</u>: No special skills are necessary for this committee. All members, except the attorney, should be residents of Keystone.

## **Business Advisory Committee**

<u>Purpose</u>: The business advisory committee is charged with recommending Town policies or laws that promote local Keystone business success.

<u>Membership</u>: Similar to the open space and trails committee, the business advisory committee does not need to substantially limit the number of members. Keystone Resort should have a member (they have proposed Mark Kimball, Senior Director of Food, Beverage, and Recreation).

<u>Skills or Residency</u>: The committee may be limited to people who own or represent local Keystone businesses. There should not be a residency requirement.

## **Marketing Committee**

<u>Purpose</u>: The marketing committee is charged with developing and recommending a brand for the Town of Keystone and developing marketing strategy and policy recommendations.

<u>Membership</u>: Since this committee requires specific skill sets, the number of members should be limited to no more than eight members.

Skills or Residency: The membership of the committee should focus on marketing professionals or business professionals. Membership should include representatives from Keystone Resort, Kindred, STR management companies, and local business representatives.

# TOWN OF KEYSTONE, COLORADO STAFF REPORT

TO: Mayor & Town Councilmembers

THROUGH:

FROM: John Crone, Town Manager

DATE: June 10, 2025

SUBJECT: Nuisance ordinance – Animal Control

## **Executive Summary:**

The purpose of this work session item is to review a draft animal control ordinance.

## **Background:**

Town Council is in the process of reviewing sections for a proposed nuisance ordinance. This section contains the animal control ordinance. The ordinance attempts to strike a balance that will allow voice control in certain areas but will restrict pets to leashes in areas that are more heavily used. It also addresses dangerous animals, vaccinations, and the impoundment of animals.

## **Draft Ordinance**

Section 1. - Title.

This ordinance shall be known as the ANIMAL CONTROL ORDINANCE.

Section 2. - Purpose.

The purpose of this Ordinance is to regulate animals in the Town of Keystone in order to protect the property, health, welfare, peace or safety of its citizens, inhabitants and visitors.

## Section 3. - Animals at Large

A. It is prohibited to allow a pet animal to run at large under circumstances where the animal is not either restrained by means of a leash, rope, chain or other physical restraint, no longer than eight (8) feet in length, of sufficient strength to control the animal, under an electronic control device, or which is under the effective and immediate control of the owner or other responsible person present with the animal and immediately obedient to that person's commands.

Exceptions: The following shall constitute exceptions to running at large:

1. A pet animal is not considered to be running at large, either on or off the premises of its owner, if the animal is being physically held by the owner or other responsible person or is in the immediate presence of the owner or other responsible person and is immediately obedient to that person's command.

- 2. A pet animal is not considered to be running at large if it is confined within a motor vehicle or secured within the confines of the bed of a pickup truck in such manner that it cannot exit the vehicle or pose a risk to any person outside the confines of the vehicle by its own volition.
- B. Notwithstanding paragraph A, all pet animals on paved public pathways or in plazas and other public areas intended for public gatherings shall be restrained by means of a leash, rope, chain or other physical restraint, no longer than eight (8) feet in length, of sufficient strength to control the animal.
- C. It is prohibited for any owner to fail to prevent his or her pet animal from disturbing the peace of any other person by habitual or persistent barking, howling, yelping, whining or any other unprovoked noise, whether the animal is on or off the owner's property.
- D. It is prohibited for any owner to permit the accumulation of a pet animal's feces on the property on which the animal is kept such that it is detectable visually or odoriferously by others.
- E. It is prohibited for any owner to fail to confine pet animal feces within the perimeters of the property on which the animal is kept, regardless of whether such failure to confine is the result of natural causes, such as surface water flow, or other causes.
- F. No person shall be charged with a violation of this Section unless a written warning for a separate violation has been given at least twenty-four (24) hours

prior to the issuance of the citation, or if the person refuses to comply with a lawful order to come into compliance with this Section.

## Section 4. Licensing

All dogs are required to wear a current Summit County animal license tag.

#### Section 5. Rabies Control

- A. Vaccinations. Every person owning or harboring a dog or cat three (3) months of age or older, for forty-eight (48) hours or more, shall cause such dog or cat to have a current vaccination against rabies with a vaccine approved by the State Department of Health, by a veterinarian licensed to practice veterinary medicine. If other species of animals are vaccinated, such vaccination shall be with a vaccine approved by the State Department of Health. In any proceeding or prosecution under this Ordinance, the burden of proving that a dog or cat has been vaccinated for the calendar year in question under the ordinances or regulations of another state, city, town or county shall be upon the person charged with a violation of this Ordinance.
- B. Certificate of Vaccination. Upon vaccination, the veterinarian administering the vaccine shall execute and furnish to the owner of the animal as evidence thereof a certificate of vaccination, such issuer to retain a duplicate copy and deliver one (1) copy thereof to be retained by the owner. Such certificate shall contain the following information:
  - 1. The name, address and telephone number of the owner or harborer of the inoculated animal;
  - 2. The date of inoculation;

- 3. The type of vaccine used and the period of time for which it is effective:
- 4. The year and series number of the rabies tag; and
- 5. The breed, age, color and sex of the inoculated animal.
- C. Rabies Tags. Concurrent with the issuance and delivery of the certificate of vaccination referred to in Section 4(B) above, the owner of the animal shall attach to the collar or harness of the vaccinated animal a metal tag, to be acquired from the veterinarian who administered the vaccine referenced in Section 4(B) above, serially numbered and bearing the year of issuance and the name of the jurisdiction and state.
- D. Duplicate Tags. In the event of loss or destruction of the original tag provided in Section 4(B) above, the owner of the animal shall obtain a duplicate tag from the veterinarian who administered the vaccine referenced in Section 4(B) above upon presentation of the above-described certificate or of other evidence satisfactory to the veterinarian that an original tag was issued and has been lost or destroyed. The owner of the animal shall also, within five (5) days of loss or destruction of the original tag, report, in writing, such events to the Town Clerk and to the agency responsible for the issuance of the original tag.
- E. Proof. It is unlawful for any owner or harborer of any dog, cat or other animal to fail to cause an animal owned or harbored by him or her to be vaccinated as required by this Ordinance or to fail or refuse to exhibit his or her copy of the certificate of vaccination upon demand to any police officer,

animal control officer or other person charged with the enforcement of this Ordinance.

## Section 6. – Reporting of Bites

- A. Duty to Report. Any person having knowledge of an animal bite or attack or of any other infliction of injury by an animal upon a human being or other animal shall promptly, but in any event within twenty-four (24) hours, report the incident to the animal control officer, any police officer, the public health veterinary section of the State Department of Health or the County Health Officer.
- В. Quarantine. Any animal which has bitten, or is suspected of biting, a human being or other animal shall be placed under observation for a period of ten (10) days from the date of the bite. The procedure and place of observation shall be designated by the animal control officer or other investigating officer, with the preference being given to confinement at the owner's premises if, in the sole judgment of such officer, the owner can and will adequately assure confinement. If the animal is not confined on the owner's premises, confinement shall be in the Town or County animal shelter or at any veterinary hospital of the owner's choice. Such confinement shall be at the expense of the owner. Stray animals whose owners cannot be located shall be confined in the Town or County animal shelter. The owner of any animal that has been reported as having inflicted a bite on any human being or other animal shall, on written demand of an animal control officer, produce the animal for quarantine as prescribed in this Section. It shall be unlawful for any owner to fail to comply with any such demand to produce an animal for quarantine, and each day of such refusal shall constitute a separate and

individual violation.

- C. Removal from Quarantine. It is unlawful for any person to remove from any place of isolation or quarantine any animal which has been isolated or quarantined as authorized, without the consent of the impounding agency or animal control officer.
- D. Observation during Quarantine. The purpose of quarantine under this Ordinance shall be to determine whether such animal is afflicted with rabies or other disease which may be communicable to human beings or other animals and to prevent, during such period, further contact between such animal and human beings or other animals. Accordingly, any animal control officer, police officer, representative of the public health veterinary section of the State Department of Health or any veterinary designated by any such officer or representative or by the Town shall have the right to examine such animal at any reasonable time; and any owner or other person in custody or control or harboring such animal during such quarantine period shall permit such examination and make the quarantined animal available therefor.

## <u>Section 7</u>. – Impoundment

- A. Animal Shelter. Until further resolution or ordinance by the Town Council, the animal shelter owned and operated by the County is hereby designated as the animal shelter for the Town.
- B. Removal of Animals. It is unlawful for any person to remove any impounded animal from the animal shelter without consent of the animal

control officer.

- C. Removal of Animals from Quarantine. Animals impounded because of bites, or suspicion thereof, shall not be removed from the pound until after expiration of a ten-day observation period and until a release has been obtained from the County Health Officer.
- D. Disposition of Licensed and Vaccinated Animals. As soon as practicable after impoundment, notice of impoundment shall be posted in a conspicuous place at the Town Hall for not less than ten (10) business days. If the owner or reputed owner of the impounded animal is known to the animal control officer, he or she shall make a reasonable effort to give prompt written, telephonic or verbal notice to such owner or reputed owner. Notice in writing shall be deemed sufficiently given as of the date of posting in the United States mail, if mailed by regular mail, postage prepaid, addressed to any owner or reputed owner known to the animal control officer at his or her last known address as shown in the animal licensing records of the Town or by the last issue of the Town telephone directory. In no event shall the Town or any animal control officer be liable for failure or inability to notify an owner of such animal. Any impounded animal which is licensed and vaccinated for rabies pursuant to the terms of this Ordinance may be redeemed by the owner upon payment of the impound fee and care and feeding charges fixed by this Division, or by any subsequent resolution or ordinance adopted by the Town Council, any veterinary charges incurred for such animal, and such other reasonable and necessary costs as have been incurred in the keeping of such animal and are set by the animal control officer. If such animal is not removed from impoundment within ten (10) business days after the posting of notice of

impoundment, it shall be deemed abandoned and the animal control officer may humanely euthanize the animal under the supervision of a licensed veterinarian, or take such other steps, such as placing the animal for adoption, as is in the best interests of the community.

E. Disposition of Unlicensed or Unvaccinated Animals. As soon as practicable after impoundment, notice of impoundment shah be posted in a conspicuous place at the Town Hall for not less than ten (10) business days. If the owner or reputed owner of the impounded animal is known to the animal control officer, he shall make a reasonable effort to give prompt written, telephonic or verbal notice to such owner or reputed owner. Notice in writing shall be deemed sufficiently given as of the date of posting in the United States mail, if mailed by regular mail, postage prepaid, addressed to any owner or reputed owner known to the animal control officer at his or her last known address as shown in the animal licensing records of the Town or by the last issue of the Town telephone directory. In no event shall the Town or any animal control officer be liable for failure or inability to notify an owner of such animal. Any impounded animal which is not licensed or vaccinated for rabies pursuant to the terms of this Ordinance may be redeemed by the owner upon payment of the impound fee and care and feeding charges fixed by this Section, or by any subsequent resolution or ordinance adopted by the Town Council, any veterinary charges incurred for such animal, and such other reasonable and necessary costs as have been incurred in the keeping of such animal and are set by the animal control officer, and in the case of a dog required to be licensed under this Ordinance and/or a dog or cat required to be vaccinated under this Ordinance, upon purchase of such license and/or completion of such vaccination, or proof that such vaccination has occurred, as the case

may be. If such animal is not removed from impoundment within ten (10) business days after the posting of notice of impoundment, it shall be deemed abandoned and the animal control officer may humanely euthanize the animal under the supervision of a licensed veterinarian, or take such other steps as placing the animal for adoption, as is in the best interests of the community.

### F. Pound Fees and Charges.

- 1. The owner or keeper of any animal impounded under this Ordinance shall pay the impoundment, feeding, keeping and other charges as established by the County, and no person may reclaim any animal until such fees are paid. If the owner or keeper fails or refuses to pay when due any charge imposed under this Section, the Town may, without limitation, certify the charge to the County Treasurer for collection by the County in the same manner as delinquent general taxes upon property are collected. Fees may include:
  - a. Any veterinary charges incurred for such animal.
  - b. Any such other reasonable and necessary costs as have been incurred in the keeping of such animal and are verified by the animal control officer.
  - c. Any and all costs of euthanasia of such animal or of placing the said animal for adoption.
- 2. Any amounts payable by the owner of an animal pursuant to this Section shall be nonrefundable.

# TOWN OF KEYSTONE, COLORADO STAFF REPORT

TO: Mayor & Town Councilmembers

FROM: John Crone, Town Manager

Jennifer Madsen, Town Attorney

DATE: June 10, 2025

SUBJECT: Discussion of draft government obstruction regulations

### **Executive Summary:**

The purpose of this work session is to present and discuss draft ordinance provisions aimed at protecting the integrity of government operations, public safety personnel, and the public from interference, impersonation, or false reporting.

### **Background:**

Now that the Town of Keystone has entered into a joint police department arrangement with the Town of Dillon, staff believes this is an appropriate time to introduce these regulations. The proposed ordinance reflects a proactive step toward ensuring consistency in enforcement practices between the two communities and providing the newly unified police department with clear, locally enforceable standards.

These regulations are closely aligned with those already adopted by the Town of Dillon and are intended to support the effective and lawful performance of public safety functions, while reinforcing public trust and accountability. Having consistent provisions across both jurisdictions will also aid in officer training, improve legal clarity, and streamline enforcement under the shared department structure.

### **Summary of Ordinance Provisions:**

### Section 1 – Obstructing Government Operations:

Prohibits intentional obstruction of official government functions through violence, threats, or physical interference, while acknowledging affirmative defenses, including lawful labor activity or intervention against unlawful conduct.

### Section 2 – Impersonating a Peace Officer:

Prohibits unauthorized individuals from wearing, reproducing, or imitating police uniforms or insignia, or falsely representing themselves as police officers or other public officials.

### Section 3 – Obstructing a Peace Officer or Firefighter:

Prohibits interference with the duties of peace officers and firefighters, including refusal to comply with lawful commands or use of force or obstruction while they are performing official duties.

### Section 4 – False Reporting to Authorities:

Prohibits knowingly making false reports of emergencies or crimes, giving false information to law enforcement to implicate another, or misrepresenting one's identity to an officer.

#### Section 5 – Failure to Assist a Police Officer:

Makes it unlawful to refuse a lawful request for assistance from a police officer in limited situations, with exceptions for personal safety and incapacity.

Staff seeks Council feedback on the proposed ordinance.

#### **Attachment:**

Draft Ordinance Government Obstruction Regulations

## TOWN OF KEYSTONE ORDINANCE NO. 2025-O-XX

# AN ORDINANCE OF THE TOWN COUNCIL OF THE TOWN OF KEYSTONE, COLORADO, ADOPTING REGULATIONS RELATED TO VIOLATIONS AGAINST GOVERNMENT AND PUBLIC OFFICIALS

WHEREAS, the Town of Keystone ("Town" or "Keystone") is a home rule municipal corporation created pursuant to Article XX of the Colorado Constitution; and

WHEREAS, Section 31-15-103 C.R.S. grants municipalities the authority to adopt ordinances and regulations to protect public health and safety; and

WHEREAS, the Town Council finds that the efficient, safe, and lawful functioning of government operations is essential to maintaining public order and the delivery of services to the community; and

WHEREAS, obstruction of government officials, employees, or operations through force, threats, or interference undermines the public interest and impairs the ability of the Town to carry out its legal responsibilities; and

WHEREAS, it is necessary to clearly define and prohibit conduct that unlawfully obstructs the duties of public officials while recognizing limited, constitutionally protected exceptions such as lawful labor activity or the right to resist unlawful government conduct; and

WHEREAS, the unauthorized impersonation of peace officers or other public officials poses a significant threat to public trust and safety, and may be used to mislead, coerce, or otherwise harm community members; and

WHEREAS, the Town has a compelling interest in protecting the public from individuals who wear or replicate police uniforms, insignia, or other identifying apparel in order to falsely represent themselves as law enforcement officers; and

WHEREAS, peace officers and firefighters must be able to perform their duties without interference in order to preserve public safety, enforce the law, and respond to emergencies in an effective and timely manner; and

WHEREAS, the Town Council finds that it is necessary to establish clear prohibitions against obstructing peace officers or firefighters through the use or threat of force, physical interference, or failure to comply with lawful commands; and

WHEREAS, these provisions are intended to promote public safety, protect governmental integrity, and align municipal regulations with constitutional standards and community expectations;

# THE TOWN COUNCIL OF THE TOWN OF KEYSTONE, COLORADO, ORDAINS:

<u>Section 1</u>. The foregoing recitals are hereby affirmed and incorporated herein by this reference as findings of the Town Council.

<u>Section 2</u>. Town Council adopts the following regulations related to violations against government and government officials.

### Section 1. Obstructing government operations.

- (a) It is unlawful for any person to obstruct government operations.
- (b) A person commits obstructing government operations if the person intentionally obstructs, impairs or hinders the performance of a governmental function by a public official, employee or agent, by using or threatening to use violence, force or any form of physical interference or obstacle.
- (c) It is an affirmative defense that:
  - (1) The obstruction, impairment or hindrance was of unlawful conduct by a public official or employee; or
  - (2) The obstruction, impairment or hindrance was by lawful activities in connection with a labor dispute with the government; or
  - (3) The obstruction, impairment or hindrance was of the making of an arrest.

### Section 2. Impersonating a peace officer.

- (a) It is unlawful for any person, other than an official police officer of the city, to wear a uniform, badge, insignia, or other apparel that is the same as, closely resembles, or is a convincing imitation of the official uniform or insignia used by the town's police officers.
- (b) It is unlawful for any person to create, reproduce, or cause to be created or reproduced any uniform, badge, insignia, or other identifying apparel that imitates or closely resembles that used by the city's police department.
- (c) It is unlawful for any person, without proper authority, to:
  - (1) Exercise or attempt to exercise the powers or duties of a police officer, sheriff, deputy sheriff, town employee, or town official; or
  - (2) Falsely represent or hold themselves out as such an officer or official for any reason or purpose.

### Section 3. Obstructing a peace officer or firefighter.

- (a) It is unlawful for any person to willfully fail or refuse to comply with any lawful command, signal, or direction of a police officer issued in the discharge of the police officer's duties.
- (b) It is unlawful for any person to, in any way, interfere with, obstruct, or hinder any police officer who is discharging or apparently discharging their duties.
- (c) It is unlawful to obstruct a peace officer or firefighter.
- (d) A person commits obstructing a peace officer or firefighter when, by using or threatening to use violence, force, or any physical interference or obstacle, that person knowingly obstructs, impairs or hinders:
  - (1) The enforcement of the law or the preservation of the peace by a peace officer, acting under color of their official authority; or
  - (2) The prevention, control or abatement of fire by a firefighter, acting under color of their official authority.
- (e) It is not a defense to a prosecution under this Section that the peace officer or firefighter was acting in an illegal manner, if the peace officer or firefighter was acting under color of his or her official authority.
- (f) This Section does not apply to conduct that obstructs, impairs, or hinders the making of an arrest.

### Section 4. False reporting to authorities.

It is unlawful for any person to knowingly make or cause a false report to be made to authorities. A person commits false reporting to authorities if they:

- (1) Knowingly cause a false alarm of fire or other emergency to be transmitted to or within an official or volunteer fire department, ambulance service or any other government agency which deals with emergencies involving danger to life or property;
- (2) Knowingly make or cause a false report to be transmitted to law enforcement authorities concerning a crime or other incident within their official jurisdiction, knowing that the crime or incident did not occur;
- (3) Knowingly provide false information to any law enforcement officer with the intent to implicate another person; or
- (4) Provide a false name, address, or age to a law enforcement officer with the intent to conceal their true identity or age.

### Section 5. Failure to assist a police officer.

- (a) It is unlawful for any person, when lawfully requested by a peace officer acting in the course and scope of their official duties, to refuse or fail to assist the officer in preventing the commission of a crime, securing the custody of a person subject to arrest, or protecting another person from imminent harm, provided that such assistance does not place the person at unreasonable risk of physical harm.
- (b) This section shall not apply where:
  - (1) The person lacks the physical or mental capacity to provide the requested assistance;
  - (2) Compliance would place the person in danger of serious bodily injury;
  - (3) The request for assistance is not clearly communicated or is not reasonably understood as a lawful command.
- (c) Nothing in this section shall be construed to impose a duty to act where such a duty would violate constitutional rights or protections.
- <u>Section 3</u>. Severability. Should any one or more sections or provisions of this Ordinance be judicially determined invalid or unenforceable, such judgment shall not affect, impair, or invalidate the remaining provisions of this Ordinance, the intention being that the various sections and provisions are severable.
- <u>Section 4</u>. Codification. This ordinance may be codified and numbered for purposes of codification without the need for further approval by the Town Council.
- <u>Section 5</u>. Effective Date. This ordinance shall take effect and be enforced thirty (30) days after final publication.

Ordinance No. 2025-O-XX Page **5** of **5** INTRODUCED, READ AND PASSED AS AN ORDINANCE, ON FIRST READING, AND SCHEDULED FOR PUBLIC HEARING ON \_\_\_\_\_, AT A REGULAR MEETING OF THE TOWN COUNCIL OF THE TOWN OF KEYSTONE, COLORADO, THIS \_\_\_\_\_ DAY OF \_\_\_\_\_, 2025. Kenneth D. Riley, Mayor ATTEST: Town Clerk APPROVED AS TO FORM: Town Attorney READ, PASSED AND ADOPTED WITH A ROLL CALL VOTE OF IN FAVOR AND OPPOSED ON SECOND READING, AT A REGULAR MEETING OF THE TOWN COUNCIL OF THE TOWN OF KEYSTONE, COLORADO, THIS \_\_\_\_\_ DAY OF \_\_\_\_\_, 2025. Kenneth D. Riley, Mayor ATTEST: Town Clerk

APPROVED AS TO FORM:

Town Attorney

# TOWN OF KEYSTONE, COLORADO STAFF REPORT

TO: Mayor & Town Councilmembers

THROUGH:

FROM: John Crone, Town Manager

DATE: June 10, 2025

SUBJECT: Task List and Retreat recap

### **Executive Summary:**

The purpose of this report is to begin discussion on developing goals and missions, a long-term strategic plan, and a short-term action plan.

### **Background:**

The Town Council attended a retreat in April of this year. At the retreat, the Council began a discussion of missions, goals, and purposes for the Town. The Council also expressed interest in identifying how the actions that the Town is taking relate to those goals.

The attached graph identifies current projects. Those projects that have been completed are struckthrough. Several of the projects have been started but not completed, and there are a significant number of projects that we will be working on this year. Not all projects and tasks are on the list, and there are sure to be additional projects that spring up over the course of the year.

## **Next Steps:**

This exercise will inform our strategic plan, budget, and most actions going forward. Staff is looking for guidance on the "Big Ideas", "Categories", and "Subgroups". Do we need to add others? Should we take anything out?

<b>Big Ideas</b>	Categories	<u>Subgroups</u>	<u>Action</u>
<u>People</u>			
	Community	Residents and Second Homeowners	
			Town Clean-Up Day
			Secure Post Office / ZIP Citizen recognition (Proclamations)
		Workers	Oldzen recognition (i roctamations)
		Visitors	Develop Charitable Giving Policy
		VISILUIS	
	<u>Businesses</u>	<b></b>	
		Marketing	Establish Marketing Committee
			Develop Town Brand / Logo
		Resorts	Research DMO option
			Establish synegistic goals
		STRs	Work on annexations
		Jina	Update STR software
		Local Businesses	STR Review Group
			Establish Business Advisory Committee
			Implement Business License Ordinance
	<u>Safety</u>		
		Emergency Response	
		Police	Town Emergency Operations Plan
			Complete Transition to Dillon-Keystone Police Department
			Dillon/Silverthorne/Keystone Municipal Court IGA Complete Transition to Dillon/Silverthorne/Keystone Municipal Court
		Fire	Complete Hansition to Ditton/offverthome/keystone Hamelpat Godift
			Fireworks Sale/Ban Ordinance Wild Fire Mitigation Ordinance
		Health and Welfare	Wild Fire Mitigation Ordianance
			Consider Flavored Nicotine Product Ordinance
<u>Places</u>	Duildings		
	<u>Buildings</u>		Tailor Building Code for Town
			Complete Lease/Purchase of Town Hall Parcel
			Ordinance on Small Cellular Facilities on Right of Way  Council Chamber Technology Upgrades
	<u>Housing</u>		Negotiate Workforce Housing Deed Restrictions with County
	Outdoor Spaces		
			Negotiate Transfer of County Land in Keystone  Establish Trails and Open Space Committee
			Determine Trails and Open Space Responsibilities
<b>Transportation</b>			
<u> </u>	<u>Roads</u>		
		HWY 6	Assure Maintenance of US6 Medians
			Design Rasor Drive Interim Fix
		Local	Tailor Doadway Docida and Construction Standards for Town Code
			Tailor Roadway Design and Construction Standards for Town Code  Formalize Phase I and Phase II of Roads Maintenance
			Identify Roads/Negotiate/Assume Maintenance of Phase II Roads Maintenance
			Oversee Soda Ridge Road Repaving by XCEL Soda Ridge Road/Ranch Road Stables Section Repaving
			Town Roads Maintenance/Capital Assessment Report
	<u>Pathways</u>		Put all Roads Maintenance/Plowing Contracts in Place
			Install Brightwood Sidewalk
			Negotiate Participation of Other Entities in Funding Brightwood Sidewalk  Assume Maintenance and Plowing of Brightwood Sidewalk
			Conceptual Design/Cost Estimate for Sidewalk on North Side of US6
	<u>Parking</u>		
	Public Transportation		

		Work on expanding Summit Stage service
Environment	Policies and Practices	Dark Sky Climate
	<u>Wildlife</u>	Implement Bear Proof Container Ordinance  Bear Proof Trash Container State Grant Options  Bear Proof Container Town Grant Ordinance
	Water	Tailor Storm Drainage Design Town Code
	Woods	
Recreation	Winter Ski Resort Summer	
	<u>Shoulder</u>	
Governance	Engagement	Update Blue Vector Software Meet with HOAs Update Website
	Policies	Complete Comprehensive Plan After Comp Plan - Write Three Mile Plan After Comp Plan-Contract for Trails and Open Space Master Plan After Comp Plan-Reassess and write Town Zoning After Comp Plan-Tailor Subdivision Regualtions After Comp Plan-Tailor Town Land Use Code  Donor Policy TM Letter designating Town Employee to perform TM duties during temporary absence or disability Town Manager Evaluation Council Policy on Supporting/Opposing Legislation
	Laws	Codification Ordinance Codify Ordinances Tailor Administrative Section of Municipal Code Unclaimed Property Ordinance Identify and write the Fincance Section of the Town Code-Special Funds/Expenditures/Processes Psychedelic Ordinance General Nuisance Ordinance Annimal Control Ordinance Noise Ordinance Governmental Authority Ordinance
	Fiscal	Ethics Code Negotiate Keystone PUD with County  2026 Budget Lodging Tax Policies Collect Funds owed to Keystone from County WFH Tax, Sales Tax, HUTF, Specific Ownership, etc Implement Means to Track/Audit Tax Payments WF Housing/Sales Tax/Lodging Tax Implement new Finance/Accounting System Town Finance Audit Fines and Fee Schedule